## STATE OF NEW HAMPSHIRE PUBLIC UTILITIES COMMISSION

Docket No. DRM 08-004 (Regular PUC 1300 Rules Re Utility Pole Attachments)

## COMMENTS OF NEW ENGLAND CABLE AND TELECOMMUNICATIONS ASSOCIATION ON PROPOSED FINAL PUC 1300 RULES

The New England Cable and Telecommunications Association, Inc. ("NECTA") hereby submits comments on the proposed final PUC 1300 pole attachment rules ("Rules") issued on June 16, 2008.

Proposed final Rule 1304.06 represents a significant improvement over proposed interim Rule 1303.04, Voluntary Agreements. Under the new Rule, attachers have the right to demonstrate that a contract entered into "under this part" (i.e., the new Rules) was not entered into voluntarily, and the Commission may set aside terms that a pole owner cannot defend as just, reasonable and non-discriminatory.<sup>1</sup> NECTA files here to clarify that pole agreements that pre-date the Rules' enactment – <u>i.e.</u>, that were not entered into under the new Rules – have no such presumption.

Pole attachment agreements that pre-date the new Rules were entered into under the Federal Communications Commission pole attachment regime and its attendant presumptions that attachers may always challenge an agreement because of the inherent imbalance in bargaining power between pole owners and attaching entities when it comes to pole attachment agreements.<sup>2</sup> In addition, with

<sup>&</sup>lt;sup>1</sup> "A pole attachment agreement entered into voluntarily under this part shall be presumed to be just, reasonable and nondiscriminatory for purposes of adjudication before the commission. An attaching entity filing a petition under this part shall have the burden of proving that an agreement entered into voluntarily is not just, reasonable and nondiscriminatory."

<sup>&</sup>lt;sup>2</sup> <u>See</u> Comments of New England Cable and Telecommunications Association (March 5, 2008), pp. 1-3 (citing cases).

the time that has passed since most of these agreements were signed, few will have records necessary to prove or disprove that a signature long past "was reasonably necessary to avoid significant delay or business interruption."<sup>3</sup> Understandably, this is why the new Rules limit the new presumption to agreements entered into under the new Rules.

With this clarification, NECTA supports the proposed final pole attachment Rules.

Respectfully submitted,

## NEW ENGLAND CABLE AND TELECOMMUNICATIONS ASSOCIATION INC.

/s/ William D. Durand William D. Durand NEW ENGLAND CABLE AND TELECOMMUNICATIONS ASSOCIATION, INC. Ten Forbes Road, Suite 440W Braintree, MA 02184 (781) 843-3418 Wdurand@necta.info

/s/\_Maria T. Browne Maria T. Browne Davis Wright Tremaine LLP 1919 Pennsylvania Avenue, N.W. Suite 200 Washington, D.C. 20006 Telephone: (202) 973-4281 mariabrowne@dwt.com

/s/ Robert J. Munnelly, Jr. Robert J. Munnelly, Jr. Murtha Cullina LLP 99 High Street 20<sup>th</sup> Floor Boston, Massachusetts 02110 Telephone: (617) 457-4000 <u>rmunnelly@murthalaw.com</u>

Date: June 25, 2008

<sup>&</sup>lt;sup>3</sup> PUC 1304.06(b).

#### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that a true and correct copy of the foregoing has been served via Electronic to the person(s) listed below on this <u>25th</u> day of June, 2008:

CHRISTOPHER J. ALL WARDEN PUBLIC SVC OF NEW HAMPSHIRE 780 NORTH COMMERCIAL ST PO BOX 330 MANCHESTER, NH 03105

WILLIAM D. DURAND NEW ENGLAND CABLE AND TELECOMMUNICATION ASSOCIATION 10 FORBES RD, STE 440W BRAINTREE, MA02184

KATHERINE B. MILLER DONAHUE TUCKER & CIANDELLA PLLC 225 WATER STREET PO BOX 630 EXETER, NH 03833-0630 ALEXANDRA E. BLACKMORE NATIONAL GRID 201 JONES RD WALTHAM, MA 0245

GERALD M. EATON PUBLIC SERVICE COMPANY OF NEW HAMPSHIRE 780 N COMMERCIAL ST PO BOX 330 MANCHESTER, NH 03105-0330

KATH MULLHOLAND SEGTEL INC PO BOX 610 LEBANON, NH 03766 JOHN NESTOR III VERIZON NEW HAMPSHIRE 900 ELM ST, STE 1927 MANCHESTER, NH 03101-2008 GARY EPLER UNITIL ENERGY SYSTEMS INC 6 LIBERTY LANE WEST HAMPTON, NH 03842-1720

FREDERICK J. COOLBROTH DEVINE MILLIMET & BRANCH PA 43 N MAIN ST CONCORD, NH 03301 MEREDITH A. HATFIELD OFFICE OF CONSUMER ADVOCATE 21 SOUTH FRUIT ST, STE 18 CONCORD, NH 03301

PAUL J. PHILLIPS PRIMMER PIPER EGGLESTON & CRAMER 421 SUMMER STREET PO BOX 159 ST JOHNSBURY, VT 05819-0159 ROBERT T. HYBSCH PUBLIC SERVICE COMPANY OF NEW HAMPSHIRE 780 NORTH COMMERCIAL ST PO BOX 330 MANCHESTER, NH 03105-0330

VICTOR D. DEL VECCHIO VERIZON NEW ENGLAND 185 FRANKLIN ST 13THFL BOSTON, MA 02110-1585 KARON DOUGHTY UNION TELEPHONE 7 CENTRAL ST PO BOX 577 FARMINGTON, NH 03835

#### MEABH PURCELL DEWEY & LEBOEUF LLP 260 FRANKLIN ST BOSTON, MA 02110-3173

CHRIS RAND GRANITE STATE TELEPHONE 600 SOUTH STARK HIGHWAY PO BOX 87 WEARE, NH 03281

JEREMY L. KATZ SEGTEL INC PO BOX 610 LEBANON, NH 03766 RANDY KNEPPER NEW HAMPSHIRE PUBLIC UTILITIES COMMISSION 21 SOUTH FRUIT ST, STE 10 CONCORD, NH 03301

#### JENNIFER DUCHARME NEW HAMPSHIRE PUBLIC UTILITIES COMMISSION 21 SOUTH FRUIT ST, STE 10 CONCORD, NH 03301

ROBERT E. DUNN JR DEVINE MILLIMET & BRANCH PA 43 NORTH MAIN ST CONCORD, NH 03301

WILLIAM STAFFORD GRANITE STATE TELEPHONE 600 SOUTH STARK HWY PO BOX 87 WEARE, NH 03281 DEBRA A. MARTONE TDS TELECOM PO BOX 337 11 KEARSARGE AVE CONTOOCOOK, NH 03229-0337 LYNMARIE C. CUSACK NEW HAMPSHIRE DEPT. OF JUSTICE 33 CAPITOL STREET CONCORD, NH 03301-6397 JEANNE P. GRACE PUBLIC SERVICE COMPANY OF NH POST OFFICE BOX 330 MANCHESTER, NH 03105

PAUL F. CAVANAUGH CITY OF CONCORD 41 GREEN STREET CONCORD, NH 03301 VERONICA M. MAHANGER MACPHEE MAHANGER CONSULTING ASSOCIATES 21 HEATHER LANE SPARTA, NJ 07871

CHUCK SCHMIDT TRANSPORTATION DEPT OF JO MORTON BLDG CONCORD, NH 03302-0483 SUZANNE DIXON CITY OF CONCORD 41 GREEN STREET CONCORD, NH 03301

JODY CARMODY NEW HAMPSHIRE PUBLIC UTILITIES COMMISSION 21 SOUTH FRUIT STREET, STE 10 CONCORD, NH 03301 DONALD KREIS NEW HAMPSHIRE PUBLIC UTILITIES COMMISSION 21 SOUTH FRUIT STREET, SUITE 10 CONCORD, NH 03301

# MAURA WESTON M. WESTON & ASSOCIATES

HENRY BERGERON NEW HAMPSHIRE PUBLIC UTILITIES COMMISSION 21 SOUTH FRUIT STREET, STE 10 CONCORD, NH 03301

PRADIP CHATTOPADHYAY NEW HAMPSHIRE PUBLIC UTILITIES COMMISSION 21 SOUTH FRUIT STREET, STE 10 CONCORD, NH 03301 JOSIE GAGE NEW HAMPSHIRE PUBLIC UTILITIES COMMISSION 21 SOUTH FRUIT STREET, STE 10 CONCORD, NH 03301

F. ANNE ROSS NEW HAMPSHIRE PUBLIC UTILITIES COMMISSION 21 SOUTH FRUIT STREET, STE 10 CONCORD, NH 03301

/s/ Fariba Naim

Fariba Naim